



# Local Strategies for Cross-Jurisdictional Sharing



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# Why?

Just-when-I-think-I've-got-everything-figured-out-  
some-jerk-asks-basic-questions-phobia



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# Rational

- Enhance efficiencies
- Gain greater joint capacity
- Strengthen existing collaborative relationships



# Critical Criteria

- Governance
- Personnel
- Finances
- Public health services
- Facilities
- Legal issues
- Community and stakeholder participation



# Lessons Learned

- Willingness
- Strong champion(s)
- Institutional Administrative Capacity
- Expect Hurdles (Roadblocks?)
- Establish a “why”; remember the “why”



# Post Consolidations

- The City of Barberton saved \$186,674 during the first year of consolidation.
- The City of Akron saved \$1,318,420.
- 2008 - 2011, the three health districts paid \$2,653,085 in accumulated sick and vacation leave entitlements, which significantly reduced future liability.



# Public Health Service Changes

## Perceptions of Overall Service Change During the First Year of Transition to an Integrated Summit County Health Department

Survey Inquiry	#(%) Answering Affirmatively	#(%) Answering Negatively
Have services been maintained at existing levels since January 1, 2011? *	83 (61.5%)	52 (38.5%)
Have services improved since January 1, 2011? **	42 (40%)	63 (60%)
Will the consolidation have positive impacts on public health services in the future? ***	95 (87.2%)	14 (12.8%)





# Overall Impact

## Public Health Capacities

<b>Audience</b>	<b>% Indicating Improved Future PH Capacities</b>	<b>Number of Usable Responses</b>	<b>Total Number of Responses</b>
<b>SCPH Supervisors</b>	96.4% (27/28)	28	31
<b>SCPH Non-Supervisory Staff</b>	68.4% (54/79)	79	136
<b>Summary Totals</b>	75.7% (81/107)	107	167





# Overall Impact

## Perceived Pace of Progress in Pursuing Goals of Consolidation Among Differing Audiences

Audience	Mean Perceived Rate of Progress (Scale: 5 = “very fast”; 1 = “no progress”)
<b>SCPH Senior Managers</b>	3.2 (Between “steady” and “Rapid”)
<b>External Stakeholders</b>	3 (“steady”)
<b>SCPH Supervisory Staff</b>	2.71 – 2.9 (Between “steady” and “slow”)*
<b>Board of Health Members</b>	2.23 (Between “slow” and “steady”)
<b>SCPH Non-supervisory Staff</b>	2.11 – 2.26 (Between “slow” and “steady”)*



# Public Health Futures

Considerations for a New Framework for Local Public Health in Ohio





# Current Collaboration

Since 1919, the number of functioning LHDs in Ohio decreased from 180 to 125

- City-county unions (mergers)

- Contract arrangements

LHDs currently engage in a great deal of collaboration and resource sharing (2012 AOHC survey results)

- 90% reported contractual arrangements

- 66% reported shared services or “pooling”

- 51% reported more sharing over the past four years (42% no change, 8% less)



# Funding

- Ohio ranks 33<sup>rd</sup> in median per-capita LHD expenditures and 41<sup>st</sup> in state public health expenditures
- Local funding = about 75% of revenue
  - Varies widely by jurisdiction
  - Vulnerable to local political conditions
- State-generated revenue = about 6%  
Although 22% of revenue flows through the state (including federal pass-through)



# Local Public Health Structure

Decisions about the jurisdictional structure of local public health in Ohio should be based upon LHDs' abilities to efficiently and effectively provide the *Minimum Package of Public Health Services*.

Additional factors to consider:

- a) population size served by the LHD
- b) number of jurisdictions within a county, and
- c) local geographic, political, and financial conditions. (see structure diagram and checklist)



# Local Public Health Structure

Relationships, leadership, purpose

- History of collaboration

- Trust, personal relationships, leadership

- Clarity of purpose

Local geographic, political, and financial context

- Geographic density, dispersion, and size

- Customer service and public visibility

- Community identity and engagement

- Naturally-occurring regional boundaries

- Demographics

- Local funding

- Local political support





# Local Public Health Structure

- Most LHDs, regardless of size, may benefit from CJS. However, LHDs serving populations of <100,000 in particular may benefit from pursuing CJS or consolidation to ensure adequate capacity to provide the *Minimum Package*.
- LHDs in counties with multiple LHDs should consider the feasibility of voluntary consolidation.





## Cross-Jurisdictional Sharing Spectrum

Informal and Customary Arrangements	Service Related Arrangement	Shared Functions with Joint Oversight	Regionalization
<ul style="list-style-type: none"><li>• “Handshake”</li><li>• MOU</li><li>• Information sharing</li><li>• Equipment sharing</li><li>• Coordination</li></ul>	<ul style="list-style-type: none"><li>• Service provision agreements</li><li>• Mutual aid agreements</li><li>• Purchase of staff time</li></ul>	<ul style="list-style-type: none"><li>• Joint projects addressing all jurisdictions involved</li><li>• Shared capacity</li><li>• Inter-local agreements</li></ul>	<ul style="list-style-type: none"><li>• New entity formed by merging existing LHDs</li><li>• Consolidation of 1 or more LHD into existing LHD</li></ul>



# Contact Information

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